CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

ORDER NO. 93-040

SITE CLEANUP REQUIREMENTS FOR:

GENERAL TIRE, INC.

REDWOOD GENERAL TIRE SERVICE COMPANY

FOR THE PROPERTY AT:

1630 BROADWAY, REDWOOD CITY, SAN MATEO COUNTY

FINDINGS:

The California Regional Water Quality Control Board, San Francisco Bay Region (herein after called the "Regional Board") finds that:

- 1. General Tire, Incorporated (herein after called the "Discharger") owns the Redwood General Tire facility at 1630 Broadway, Redwood City, San Mateo County (the "Site").
- 2. Redwood General Tire Services Company (herein after called the "Discharger") leases and operates the facility at 1630 Broadway, Redwood City, San Mateo County (the "Site").
- 3. According to San Mateo County Department of Health Services and Regional Board staff files, one 550 gallon waste oil underground storage tank was removed from the subject site in March 1988. During the tank removal two soil samples, one discreet and one composite were collected from the former tank soil. Both soil samples contained elevated levels of petroleum hydrocarbons as oil and grease (1,900 and 9,200 ppm).
- 4. In April 1988, additional excavation was performed to remove the contaminated material from the tank pit area. Five confirmatory samples were collected. All samples showed non-detectable levels of petroleum hydrocarbons with the exception of the fill end soil sample. This sample detected 190 ppm total oil and grease. Groundwater was encountered during the additional excavation but was not tested by the Dischargers.
- 5. Based upon the soil sampling results, the San Mateo County Department of Health Services requested the installation of one groundwater monitoring well to determine the impact to groundwater. One groundwater monitoring well was installed in January 1989. Groundwater samples were found to contain

total oil and grease (TO & G) ranging from ND to 11,000 ppb and diesel ranging from ND to 3,500 ppb. In addition to total petroleum hydrocarbons the monitoring well has consistently detected volatile organic compounds (VOCs) which are believed to be coming from the Rohm and Haas facility, located upgradient.

- 6. In November 1990, a Contamination Assessment Report was prepared to summarize an investigation that was conducted to determine the source of volatile organic compounds (VOCs) in the groundwater. This report concluded that the VOCs detected in the groundwater monitoring well were consistent with those associated with an offsite source (Rohm and Haas) and were not believed to be associated with the underground storage tank previously removed from the site.
- 7. To date, the total petroleum hydrocarbon groundwater contamination has not been fully characterized and the extent of contamination related to the waste oil tank is unknown.
- 8. An offsite source of chlorinated solvents primarily trichloroethylene (TCE), tetrachloroethylene (PCE), dichlorobenzene (DCB), and chlorobenzene (CB) has been detected within the area underlying the subject Site. It has been determined that the pollutants are emanating from the Rohm and Haas property located upgradient at 800 Chestnut Street, Redwood City. An investigation is underway to determine the extent of contamination associated with this site. Information obtained to date suggest that the solvents have commingled with four separate plumes within the vicinity; including the subject Site, the Redwood City Corporation Yard located at 1400 Broadway, Redwood City, the Chevron Service Station located at 1603 Broadway, Redwood City, and the Beeger Property located at 1135 Chestnut Street, Redwood City.
- 9. Due to the contiguous nature of the shallow groundwater pollution detected in this area, Regional Board staff has found it necessary to prepare coordinating Site Cleanup Requirements for Rohm and Haas and each of the sites named above in order to implement an effective cleanup of the polluted groundwater within this area. Each party will be held responsible for cleaning up the contamination directly attributable to its particular site.
- 10. The Regional Board adopted a revised Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) in December 1991. Proposed Basin Plan Amendments were adopted by the Regional Board in September and October 1992 and are awaiting State Board approval. The Basin Plan and amendments contain water quality objectives and beneficial uses for the central San Francisco Bay and contiguous surface and groundwater.
- 11. The shallow groundwater zone underlying the site currently has no existing use.

The potential beneficial uses of this groundwater zone underlying and adjacent to the Site include:

- a. Industrial process water supply
- b. Industrial service water supply
- c. Municipal and Domestic water supply
- d. Agricultural water supply
- 12. The nearest surface water body to the site, approximately 1 1/2 miles away, is Redwood Creek. The existing potential beneficial uses of Redwood Creek include:
 - a. Municipal and Domestic water supply
 - b. Agricultural water supply
 - c. Freshwater replenishment
 - d. Water contact Recreation
 - e. Non-contact water recreation
 - f. Fresh warm water habitat
 - g. Fresh cold water habitat
 - h. Wildlife habitat
 - i. Fish Spawning
 - j. Shellfish harvesting
- 13. The Dischargers have caused or permitted, and threaten to cause or permit waste to be discharged or deposited where it is or probably will be discharged to waters of the State and create or threaten to create a condition of pollution or nuisance.
- 14. This action is an Order to enforce the laws and regulations administered by the Regional Board. This action is categorically exempt from the provisions of the CEQA as 'Enforcement Actions by Regulatory Agencies', pursuant to Section 15321 of Title 14 of the California Code of Regulations.
- 15. The Regional Board has notified the Dischargers, responsible parties and interested agencies and persons of its intent under California Water Code Section 13304 to prescribe Site Cleanup Requirements for the discharge and provided them with the opportunity for a public hearing and an opportunity to submit their written views and recommendations.
- 16. The Regional Board, in a public meeting, heard and considered all comments pertaining to the discharge.

IT IS HEREBY ORDERED, pursuant to Section 13304 of the California Water Code, that the Dischargers shall cleanup and abate the effects described in the above

findings as follows:

A. PROHIBITIONS

- The discharge of wastes or hazardous materials in a manner which will degrade water quality or adversely affect the beneficial uses of the waters of the State is prohibited.
- 2. Further significant migration of pollutants through subsurface transport to waters of the State is prohibited.
- 3. Activities associated with subsurface investigation and cleanup which will cause significant adverse migration of pollutants are prohibited.

B. SPECIFICATIONS

- 1. Remediation Activities: The Discharger shall conduct site investigation, monitoring, and remediation activities as needed to define the current local hydrogeologic conditions, to define the lateral and vertical extent of soil and groundwater pollution, and remediate soil and groundwater pollution that originated from the Site. Should monitoring results show evidence of pollutant migration, additional characterization and remediation may be required.
- 2. <u>Nuisance Clause</u>: The storage, handling, treatment or disposal of soil or groundwater containing pollutants shall not create a nuisance as defined in Section 13050(m) of the California Water Code.
- 3. <u>Clean-up Levels Soils</u>: The clean-up goal for the source-area soils is as follows. For total petroleum hydrocarbons as diesel (TPH-d) the clean-up level shall be no greater than 10 ppm, for total oil and grease it the clean-up level shall be no greater than 100 ppm, and non-detect (ND) for related BTEX constituents. All samples shall be analyzed using applicable EPA analytical methods using appropriate detection limits or methods shown through State or peer review approval to be equivalent to EPA methods.

Alternate soil cleanup levels may be proposed based on site specific data. If higher levels of pollutants to be left in soils are proposed, the Discharger must demonstrate that the alternative levels will not threaten the quality of the waters of the State, and that human health and the environment are protected. Final cleanup goals for the source-area affected soils must be acceptable to the Executive Officer. If any chemicals are left in the soil, follow up groundwater monitoring may be required.

4. <u>Clean-up Goals - Groundwater</u>: Final cleanup levels and goals for the polluted groundwater, including sources of drinking water, on-site and off-site, shall be

background water quality as feasible, in accordance with the State Water Resources Control Board's Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California", and other applicable standards and shall be based on an evaluation of the cost effectiveness and a risk assessment to determine affect on human health and the environment, shall be approved by the Regional Board. These levels shall have a goal of reducing the mobility, toxicity, and volume of pollutants. The Dischargers shall be liable for only the groundwater contamination that originated from the subject Site.

5. Reclamation: If the groundwater extraction and treatment is considered as an alternative, the feasibility of water reuse, re-injection, and disposal to the sanitary sewer must be evaluated. Based on the Regional Board Resolution 88-160, the Dischargers shall optimize, with a goal of 100%, the reclamation or reuse of groundwater extracted as a result of cleanup activities. The Dischargers shall not be found in violation of this Order if documented factors beyond the Dischargers' control prevent the Dischargers from attaining this goal, provided the dischargers have made a good faith effort to attain this goal. If reuse or re-injection is part of a proposed alternative, an application for Waste Discharge Requirements may be required. If discharge to waters of the State is part of a proposed alternative, an application for an NPDES permit must be completed and submitted, and must include the evaluation of the feasibility of the water reuse, re-injection, and disposal to the sanitary sewer.

C. <u>PROVISIONS</u>

- 1. The Dischargers shall comply with the Prohibitions and Specifications above, in accordance with the following schedule and tasks. In performing the tasks, should the Discharger experience difficulty with obtaining access to other properties, the Regional Board, as provided for under State Board Resolution 92-49, shall require uncooperative landowners and tenants of property affected by the discharge to cooperate or, if necessary, to participate in the investigation, cleanup, and abatement.
 - a. <u>TASK</u>: SUBMIT A WORKPLAN TO FULLY CHARACTERIZE THE CONTAMINATED SOIL AND GROUNDWATER

DUE DATE: MAY 1, 1993

<u>Description</u>: The Dischargers shall submit a technical report acceptable to the Executive Officer outlining the tasks necessary to characterize the vertical and horizontal extent of the contaminated soil. From the analytical results of the soil samples collected during the additional excavation, it is uncertain if contamination still exists on site. Additionally, the Discharger must complete the full characterization of

the contaminated groundwater plume on and off site originating from the Site.

Furthermore, in addition to contaminant characterization, the hydrogeologic conditions must be determined in order to evaluate and design the remediation system to abate the contamination emanating from the Site.

b. TASK: SUBMIT A GROUNDWATER MONITORING PLAN

DUE DATE: MAY 1, 1993

Submit a groundwater monitoring plan, acceptable to the Executive Officer, that addresses monitoring of the groundwater wells representative of the conditions found in the shallow aquifer zone. The plan shall include monitoring of the groundwater areas where total oil and grease and TPH-d, constituents that originated from the underground storage tank located at the site. The monitoring plan may be modified based upon the results obtained from the current investigation and subsequent investigations with concurrence from Regional Board staff. The sampling program shall be coordinated with the designated Rohm and Haas representative(s).

c. <u>TASK</u>: IMPLEMENTATION OF THE GROUNDWATER MONITORING PLAN

DUE DATE: Sixty days after the written approval by the Executive Officer of the groundwater monitoring plan.

d. <u>TASK</u>: SUBMIT THE RESULTS OF THE SOIL AND GROUNDWATER CHARACTERIZATION AS OUTLINED IN TASK a.

DUE DATE: Ninety days after written approval by the Executive Officer of the workplan for site characterization as outlined in Task a.

e. <u>TASK</u>: SUBMIT A SITE REMEDIATION PLAN WHICH ADDRESSES BOTH SOIL CONTAMINATION AND GROUNDWATER CONTAMINATION ON AND OFF SITE.

DUE DATE: NOVEMBER 1, 1993

Submit a Site Remediation Plan, acceptable to the Executive Officer, that fully describes remedial actions to be taken to control, abate and/or remove pollution found in the soils on site and the groundwater

contamination detected in the shallow aquifer. The plan shall include: a discussion of all existing data, a review of the effectiveness of the interim remedial measures from previous investigations, preliminary plans for interim groundwater remedial actions as deemed necessary, preliminary plans of proposed extraction and treatment systems, and a comprehensive schedule for such remedial action(s).

f. TASK: IMPLEMENTATION OF THE REMEDIAL ACTIONS FOR ON-SITE SOILS AND GROUNDWATER IN THE SHALLOW AQUIFER ZONE

DUE DATE: Sixty days after the Executive Officer's written approval of the remedial action plan pursuant to Section C.1.d above.

The contamination originating from the site has commingled with the chlorinated solvent plume originating from the property located at 800 Chestnut Street. Groundwater remediation must be coordinated with Rohm and Haas and its representatives in order to effectively remediate the polluted groundwater within the vicinity.

g. <u>TASK</u>: SUBMIT A REPORT ON THE EFFECTIVENESS OF THE FINAL REMEDIAL ACTION FOR BOTH SOILS AND GROUNDWATER

DUE DATE: One year after implementation of the Remedial Action Plan and annually thereafter.

Submit a technical report, acceptable to the Executive Officer, which evaluates the effectiveness of the remedial actions for the soil and groundwater emanating from the Site. This report should include implementation and/or modifications or additional measures necessary to fully remediate or contain the groundwater.

- 2. The Dischargers shall submit to the Regional Board acceptable reports on the compliance with the requirements of this Order, and acceptable activity reports that contain descriptions and results of the work performed. These reports are to be submitted according to a program prescribed by the Regional Board and as outlined below.
 - a. ON A QUARTERLY BASIS, the Discharger shall submit status reports, which may be prepared in a business letter format, documenting compliance with this Order commencing July 15, 1993. Thereafter, reports shall be due quarterly on the 15th of the month. Each, quarterly report shall cover the previous calendar quarter and include at the following information:
 - i. Summary of the work completed since submittal of the previous

- report, and work projected to be completed before the submittal of the next report.
- ii. Identification of the obstacles which may threaten compliance with the schedule set forth by this Order, and what actions are being taken to overcome these obstacles.
- b. ADDITIONALLY ON A QUARTERLY BASIS, technical reports documenting quarterly groundwater monitoring shall be submitted by the Dischargers to the Regional Board commencing October 15, 1993, and covering the previous calendar quarter. <u>Each</u> quarterly monitoring report shall include, but not limited to, the following information:
 - i. Cumulative tabulated results of free product measurements and water quality sampling analyses for all monitoring wells both on and off-site. This data shall be accompanied by contamination isoconcentration plume maps for each chemical constituent of concern for both first and second water bearing formations based upon the results of the recent sampling event.
 - ii. A cumulative tabulation of all well construction details and quarterly water level measurements.
 - iii. Quarterly updated water table and piezometric surface maps, based upon the most recent water level measurements for all affected water bearing zones for all on-site and off-site wells.
 - iv. A cumulative tabulation of volume of extracted groundwater, quarterly chemical analyses results for all extraction wells, and pounds of pollutants removed during the quarter and total pounds of pollutants removed to date.
 - v. Reference diagrams and maps including any updated geologic cross sections describing the hydrogeologic conditions of the site, and appropriately scaled and detailed base maps showing the location of all monitoring wells and extraction wells, and identifying facilities and structures.
- 3. The dischargers may, by written request, seek modifications or revisions of this Order or any program or plan submitted pursuant to this Order at any time. This Order and any applicable program, plan, or schedule may be modified, terminated, or revised by the Regional Board.
- 4. If the Dischargers are delayed, interrupted or prevented from meeting one or more of the completion dates specified in this Order, the Dischargers shall

promptly notify the Executive Officer. If, for any reason, the Dischargers are unable to perform any activity or submit any document within the time required under this Order, the Dischargers may make a written request for a specified extension of time. The extension request shall include justification for the delay, and shall be submitted to the Regional Board in advance of the date on which the activity is to be performed or the document is due. The Regional Board staff may propose an amendment to the Order and bring the matter to the Board for consideration.

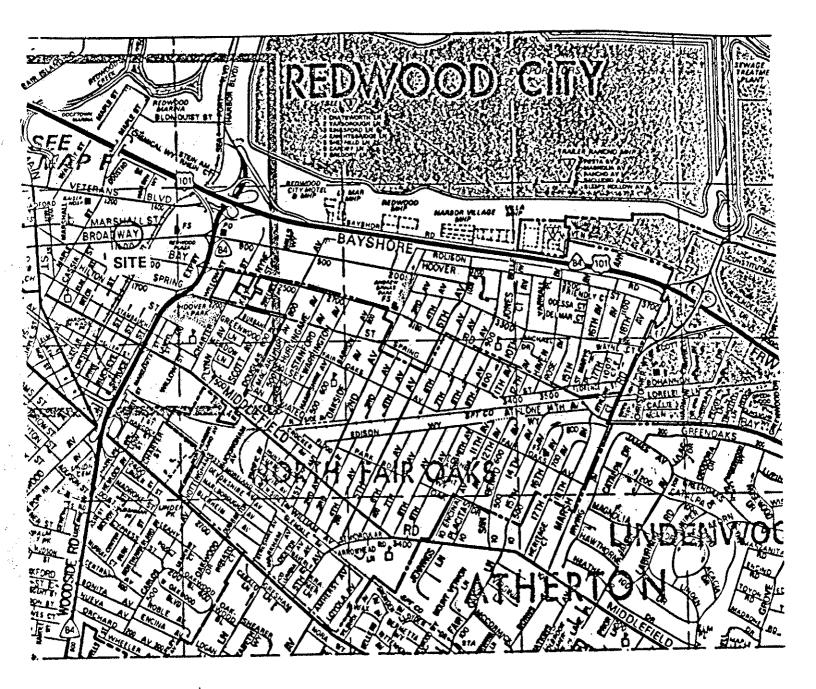
- 5. Nothing in this Order is intended or shall be construed to limit or preclude any right the dischargers have to seek administrative and/or judicial review of any orders and determinations of the Board and/or its staff.
- 6. All hydrogeological plans, specifications, technical reports and documents shall be signed by or stamped with the seal of State registered geologist, registered civil engineer, or certified engineering geologist.
- 7. All samples shall be analyzed by a State certified laboratory or laboratory accepted by the Regional Board using approved EPA methods for the type of analysis to be performed. All laboratories or the consultant shall maintain quality assurance/quality control records for Regional Board review for a period of six years.
- 8. The Dischargers shall maintain in good working order, and operate in the normal standard of care, any facility or control system installed to achieve compliance with the requirements of this Order.
- 9. Copies of all correspondence, reports, and documents pertaining to compliance with the Prohibitions, Specifications, and Provisions of this Order shall be provided to the following agencies:
 - a. San Francisco Bay Regional Water Quality Control Board
 - b. San Mateo County Health Department
 - c. Cal-EPA, Department of Toxic Substances Control
 - d. City of Redwood City
- 10. The Dischargers shall permit, within the scope of each of their authorities, the Regional Board or its authorized representative, in accordance with Section 13267 (c) of the California Water Code:
 - a. Entry upon dischargers' premises in which any pollution sources exist, or may potentially exist, or in which any required records are kept, which are relevant to this Order.
 - b. Access to copy any records required to be kept under the terms or

conditions of this Order.

- c. Inspection of any monitoring equipment or methodology implemented in response to this Order.
- d. Sampling of any groundwater or soil which is accessible, or may become accessible, as part of any investigation or remedial action program undertaken by the Discharger.
- 11. The Dischargers shall file a report in a timely manner on any changes in site occupancy and ownership associated with this facility/property described in this Order.
- 12. If any hazardous substance is discharged in or on any waters of the State, or discharged and deposited where it is, or probably will be discharged in or on any waters of the State, the Dischargers shall report such a discharge to this Board, at (510) 286-1255 on weekdays during office hours from 8:00 a.m. to 5:00 p.m., and the Office of Emergency Services at (800) 852-7550 during non-office hours. A written report shall be filed with the Board within five (5) working days and shall contain information relative to: the nature of the waste or pollutant, quantity involved, duration of incident, cause of spill, Spill Prevention, Control and Countermeasure Plan in effect, if any, estimated size of affected area, nature of effects, corrective measures that have been taken or planned, and a schedule of these activities, and persons notified.
- 13. Any provisions of this Order substantially identical to provisions which the State Water Board or a court of law determines to be in excess of the Board's legal authority shall have no force or effect in this Order.
- 14. This Order is intended to be the primary regulating document by which site cleanup shall proceed on a regional basis for the Dischargers and properties named herein, with the Regional Board as lead agency, and General Tires Incorporated as the primary contact representing the named Discharger.
- 15. If the Executive Officer finds that the Discharger(s) have failed to comply with the Provisions of this Order, he is authorized to issue a complaint for Board consideration of Administrative Civil Liabilities, or after approval of the Board Chairperson, to request the Attorney General to take appropriate action against the Discharger(s), including injunction and civil remedies, if appropriate.
- 16. Pursuant to Section 13304 of the California Water Code, the Discharger(s) is (are) hereby notified that the Regional Board is entitled to, and may seek reimbursement for, all reasonable costs actually incurred by the Regional Board to investigate unauthorized discharge of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial actions. Upon

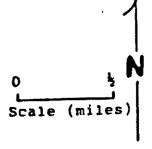
- receipt of a billing statement for such costs, the Discharger(s) shall reimburse the Regional Board.
- 17. The Regional Board will review this Order periodically and may revise the requirements when necessary.
- I, Steven R. Ritchie, Executive Officer, do hereby certify that the foregoing is a full, true and correct copy of an Order adopted by the California Regional Water Quality Control Board, San Francisco Bay Region, on April 21, 1993.

Steven R. Ritchie Executive Officer



SITE LOCATION:

GENERAL TIRE 1630 BROADWAY, REDWOOD CITY, CA



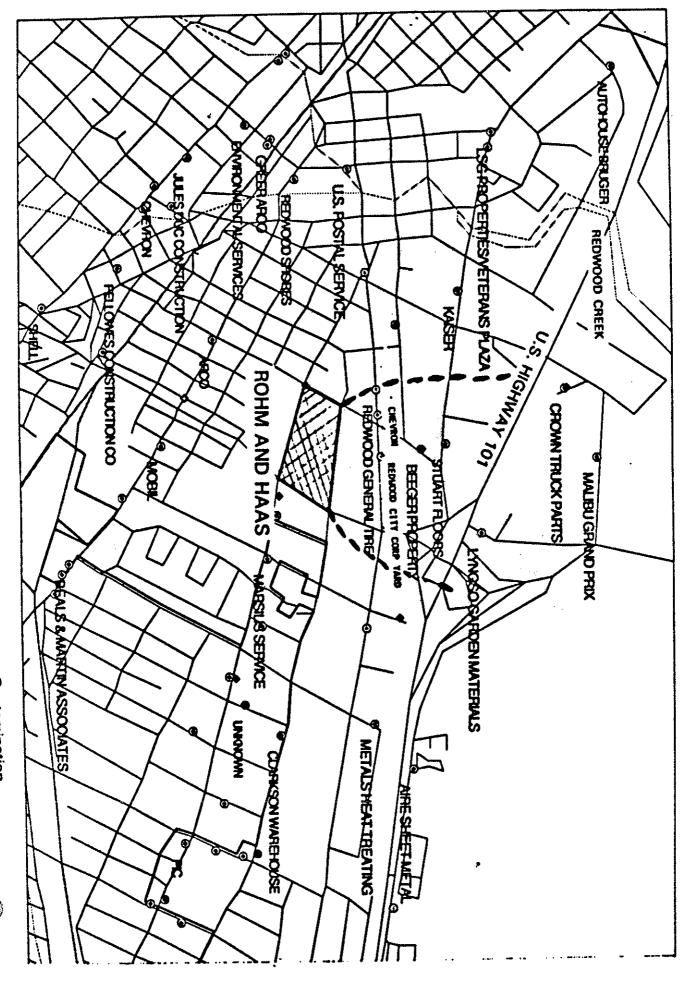


Figure 1-2 Surrounding Sites an tent of Groundwater Contamination Rohm and Haas Redwood City, San Mateo County